

CIA/OCI/BRIEF 068-73
7 NOVEMBER 1973

Approved For Release 2001/08/14 : CIA-RDP85T00875R000600050064-7

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WESTERN HEMISPHERE BRIEF. 068.

ITEMS MARKED & HAVE BEEN COORDINATED WITH THE DEPARTMENTS OF
 STATE AND DEFENSE.

1./CHILE: CHILEAN TROOPS HAVE SURROUNDED THE FORMER CUBAN
 EMBASSY IN SANTIAGO. SWEDISH AMBASSADOR EDELSTAM AND HIS WIFE ARE
 INSIDE THE BUILDING, AND APPARENTLY ARE NOT BEING ALLOWED TO LEAVE.
 SWEDEN HAS BEEN HANDLING CUBAN AFFAIRS IN CHILE AND THE AMBASSADOR
 HAS BEEN ACTIVE IN ARRANGING POLITICAL ASYLUMS.

THE JUNTA GOVERNMENT REPORTEDLY HAS BEEN CONSIDERING MAKING
 A COVERT INSPECTION OF THE PREMISES IN ORDER TO CONFIRM SUSPICIONS
 THAT THE CUBANS CONVERTED THE EMBASSY INTO A FORTIFIED PARA-MILITARY
 BASE. THE REGIME MAY HAVE DECIDED TO SEIZE THE EMBASSY INSTEAD,
 BUT A MORE LIKELY EXPLANATION FOR THE CHILEAN ACTION INVOLVES THE
 15 FUGITIVES IN THE BUILDING, SOME OF WHOM APPARENTLY ARE URUGUAYANS
 ALLEGEDLY RELEASED FROM THE NATIONAL STADIUM WITHOUT PROPER
 AUTHORIZATION. THE GOVERNMENT MAY ALSO SUSPECT THAT SOCIALIST PARTY
 LEADER, CARLOS ALTAMIRANO, WHO HEADS THE MOST-WANTED LIST, IS HOLED
 UP IN THE BUILDING. THE REGIME'S DESIRE TO GET ITS HANDS ON

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ALTAMIRANO PROBABLY IS GREAT ENOUGH TO OUTWEIGH CONCERN ABOUT THE INTERNATIONAL REPERCUSSIONS OF ITS DISREGARDING DIPLOMATIC NORMS. {SECRET NO FOREIGN DISSEM} //

2. //ARGENTINA: A PRESIDENTIAL PRESS SPOKESMAN HAS STATED THAT THERE IS A POSSIBILITY PERON WILL VISIT THE UN WITHIN THE NEXT SIX WEEKS. THE PROJECTED TRIP, OSTENSIBLY BILLED BY THE ARGENTINE MEDIA AS AN OPPORTUNITY FOR PERON TO EXPOUND HIS VIEWS ON INTERNATIONAL AFFAIRS, IS AIMED PRIMARILY AT PROBING FOR A PERSONAL MEETING WITH PRESIDENT NIXON. FOREIGN MINISTER VIGNES IS STRONGLY ADVOCATING THIS IDEA AS A FOLLOWUP TO HIS TALKS AT THE UN LAST MONTH WITH SECRETARY KISSINGER. THAT MEETING WAS VIEWED BY THE ARGENTINES AS AUSPICIOUS FOR REDUCING STRAINS BETWEEN THE TWO COUNTRIES.

THE RECENT APPOINTMENT OF A NEW ARGENTINE AMBASSADOR WITH GOOD CREDENTIALS IN WASHINGTON MAY BE AN INDICATION THAT PERON IS MAKING AN OVERTURE FOR IMPROVED RELATIONS. ALTHOUGH PERON MAY GENUINELY DESIRE A DIALOGUE WITH WASHINGTON, HE IS A CLEVER POLITICIAN WHO WOULD NOT OVERLOOK THE BROADER CONNOTATIONS SUCH A MEETING WOULD PROVIDE FOR HIS COVETED AMBITION TO BE RECOGNIZED

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AS AN ELDER STATESMAN AND HEMISPHERE LEADER. ARGENTINES HAVE STRONG SENSIBILITIES ABOUT THEIR LEADERSHIP ROLE IN LATIN AMERICA, AND PERON'S STRATEGY OBVIOUSLY IS AIMED AT GIVING HIS NATION'S COLLECTIVE EGO A BADLY NEEDED BOOST. THE PERONIST GOVERNMENT IS ATTEMPTING TO EXTRACT ITSELF FROM A QUAGMIRE OF DOMESTIC ECONOMIC AND POLITICAL PROBLEMS.

WHILE BUENOS AIRES HAS GONE TO GREAT PAINS TO POINT OUT THAT THERE ARE NO OUTSTANDING DIFFERENCES WITH THE US, THERE ARE SEVERAL BILATERAL ISSUES THAT ARE POTENTIALLY TROUBLESOME, SUCH AS PENDING FOREIGN INVESTMENT LAWS AND PRESSURE ON US SUBSIDIARIES IN ARGENTINA TO SELL TO CUBA. IT IS UNLIKELY, HOWEVER, THAT THESE QUESTIONS ARE VIEWED BY PERON AS MAJOR OBSTACLES TO A HIGH LEVEL MEETING. WHAT PERON HOPES TO ACCOMPLISH BEYOND THE OBVIOUS ATTENTION THAT WOULD FOCUS ON SUCH A TRIP IS UNCLEAR, BUT EXPECTATIONS FOR A MEETING WITH PRESIDENT NIXON ARE RUNNING HIGH.

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3. VENEZUELA: WITH GENERAL ELECTIONS ONLY WEEKS AWAY, THE GOVERNING SOCIAL CHRISTIAN PARTY IS SHOWING INCREASING SENSITIVITY TO REPORTS OF COUP PLOTTING.

THE LATEST GOVERNMENT TARGET IS THE RIGHTIST PEREZJIMENISTA MOVEMENT, SEVERAL OF WHOSE LEADERS WERE SUDDENLY ARRESTED THIS WEEK ON GROUNDS THAT THEY SHOWED DISRESPECT TO THE PRESIDENT AND WERE ATTEMPTING TO DISRUPT THE ELECTIONS. THE PJ LEADERS HAD SIGNED AN OPEN LETTER TO PRESIDENT CALDERA DEMANDING HIS RESIGNATION AND THE ESTABLISHMENT OF A NEW GOVERNMENT TO GUARANTEE FRAUD-FREE ELECTIONS. THE GOVERNMENT INVESTIGATORY SERVICES APPARENTLY ARE ATTEMPTING TO FIND SOME LINK BETWEEN THE PJ GROUP AND A NUMBER OF RETIRED MILITARY OFFICERS WHO HAVE BEEN ARRESTED AND ARE NOW BEING INVESTIGATED FOR COUP PLOTTING.

THERE IS NO EVIDENCE, HOWEVER, INDICATING THAT THERE IS ANY SUBSTANCE TO REPORTS OF COUP PLOTTING. SUCH RUMORS ARE A NORMAL FIXTURE IN VENEZUELAN ELECTION CAMPAIGNS AND THIS ONE IS NO EXCEPTION. WHAT IS UNUSUAL, HOWEVER, IS THE HEAVY HANDED REACTION OF THE GOVERNMENT TO THE REPORTS, A REACTION WHICH APPEARS TO BE

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NOT ONLY UNNECESSARY BUT ALSO POLITICALLY UNWISE. {SECRET}

84. ARAB STATES-ISRAEL: CEASE-FIRE VIOLATIONS WERE REPORTED FROM BOTH FRONTS ON 6 NOVEMBER.

DAMASCUS CHARGED THAT ISRAELI AIRCRAFT ATTACKED SYRIAN POSITIONS YESTERDAY MORNING IN THE CENTRAL AND SOUTHERN SECTORS OF THE FRONT, USING WHAT THE SYRIANS DESCRIBED AS SHRIKE MISSILES; THE SHRIKE IS A US MISSILE USED TO DESTROY RADARS. THE SYRIANS CLAIM TO HAVE REPELLED THE ATTACKS, WHILE AN ISRAELI SPOKESMAN CONTENDED HE HAD "NO INFORMATION" ON THEM. THE ATTACKS CANNOT BE CONFIRMED. THE SYRIAN FRONT HAS BEEN RELATIVELY QUIET SINCE THE CEASE-FIRE, AND THIS ATTACK IS THE FIRST MAJOR VIOLATION THUS FAR REPORTED.

ON THE EGYPTIAN FRONT, AN ISRAELI MILITARY SPOKESMAN REPORTED ONE MINOR INCIDENT IN THE SECOND ARMY SECTOR YESTERDAY AND TWO OTHERS IN THE THIRD ARMY AREA. ACCORDING TO THE ISRAELIS, THE EGYPTIANS INITIATED ALL THREE INCIDENTS BUT BROKE CONTACT WHEN THE ISRAELIS OPENED FIRE. NO CASUALTIES WERE REPORTED. THE ISRAELIS HAVE AGREED TO PERMIT AN ADDITIONAL 50 TRUCKS WITH NON-MILITARY SUPPLIES TO PASS THROUGH THEIR LINES TO THE ENCIRCLED

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EGYPTIAN THIRD ARMY.

ISRAEL ANNOUNCED ON 6 NOVEMBER THAT 1,854 ISRAELI SOLDIERS HAD BEEN KILLED DURING THE WAR, AND THAT AN ALMOST EQUAL NUMBER OF WOUNDED WERE STILL HOSPITALIZED. THE ISRAELIS PREVIOUSLY HAD NOT DISCLOSED DISCLOSED CASUALTY TOTALS, EXCEPT FOR AN ANNOUNCEMENT ON 15 OCTOBER THAT 656 SOLDIERS HAD BEEN KILLED IN THE FIRST EIGHT DAYS OF FIGHTING. WHILE THE PUBLIC HAS SUSPECTED HEAVY CASUALTIES, THESE FIGURES--THREE TIMES THE TOTAL DURING THE 1967 WAR--WILL BE A SHOCK IN CASUALTY-SENSITIVE ISRAEL. THE FIGURES COULD HAVE A SOBERING EFFECT ON THOSE FAVORING A RENEWAL OF THE WAR, AND PRIME MINISTER MEIR MAY BE TRYING TO PREPARE THE PUBLIC FOR SOME ISRAELI CONCESSIONS.

AT THE UN, THERE IS GROWING PRESSURE FOR A FORMAL MEETING OF THE SECURITY COUNCIL--POSSIBLY AS EARLY AS 7 NOVEMBER--ON ISRAEL'S FAILURE TO PULL BACK TO THE CEASE-FIRE LINES OF 22 OCTOBER. THE NONALIGNED STATES, PARTICULARLY KENYA, SEEM TO BE THE CHIEF AGITATORS FOR A PUBLIC SESSION. //MOVEMENT TOWARD A COUNCIL MEETING IS NO DOUBT INTENDED TO BRING PRESSURE ON THE US. THE NONALIGNED STATES

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USED THIS TACTIC BEFORE THE CEASE-FIRE AND ARE APPARENTLY EMPLOYING IT NOW TO UNDERLINE THE ARAB MESSAGE THAT THERE MUST BE SOME POSITIVE DEVELOPMENTS FROM SECRETARY KISSINGER'S MIDDLE EAST CONSULTATIONS.//

DIPLOMATIC ACTIVITY IS INTENSIFYING AS PLANS GO FORWARD FOR TWO SUMMIT CONFERENCES INVOLVING THE ARAB COUNTRIES. THE SEPARATE TRAVELS OF PRESIDENTS QADHAFI AND BOUMEDIENE IN RECENT DAYS WERE PROBABLY INTENDED IN PART TO CONSOLIDATE PLANS FOR THE ARAB SUMMIT CONFERENCE WHICH QADHAFI IS URGING AND BOUMEDIENE MAY HOST IN THE NEAR FUTURE. IN ADDITION, BOUMEDIENE'S CALL FOR A SUMMIT MEETING OF ORGANIZATION OF AFRICAN UNITY COUNTRIES HAS BEEN ANSWERED FAVORABLY BY ALL ARAB MEMBER STATES AND SEVERAL KEY AFRICAN NATIONS; BOUMEDIENE MAY HOPE TO HOLD THIS CONFERENCE AS WELL IN ALGIERS IMMEDIATELY FOLLOWING THE ARAB SUMMIT.

//THE FOREIGN MINISTERS OF THE NINE EC COUNTRIES, MEETING IN BRUSSELS, ISSUED A JOINT DECLARATION ON THE MIDDLE EAST ON 6 NOVEMBER THAT LEANS SLIGHTLY TOWARD THE ARAB SIDE. THE DECLARATION CALLS ON THE FORCES OF BOTH SIDES TO RETURN IMMEDIATELY TO POSITIONS

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OCCUPIED ON 22 OCTOBER, AND URGES THAT NEGOTIATIONS TAKE PLACE
 WITHIN THE UN FRAMEWORK. THE STATEMENT DID NOT, HOWEVER, CHARGE
 BRITAIN AND FRANCE, AS SECURITY COUNCIL PERMANENT MEMBERS, WITH
 REPRESENTING THE EC NINE, PROBABLY BECAUSE THE TWO ARE MORE PRO-
 ARAB THAN MANY OF THE OTHER EC MEMBERS. (SECRET NO FOREIGN DISSEM//
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EAST ASIA BRIEF 068.

ITEMS MARKED & HAVE BEEN COORDINATED WITH THE DEPARTMENTS OF
 STATE AND DEFENSE.

1. CAMBODIA: THE KHMER COMMUNISTS RECENTLY HAVE INFLICTED
 SEVERAL SETBACKS ON GOVERNMENT FORCES.

THE INSURGENTS ON 4 NOVEMBER FORCED GOVERNMENT TROOPS OUT OF THE
 ISOLATED TOWN OF TUK LAAK ON ROUTE 5, SOME 35 MILES NORTH OF PHNOM
 PENH. OF THE APPROXIMATELY 750 TROOPS THAT WERE AT TUK LAAK, ONLY
 300 THUS FAR HAVE MANAGED TO WORK THEIR WAY NORTH TO KOMPONG CHHNANG
 CITY.

THE COMMUNISTS
 NOW HOLD AN 11-MILE SECTION OF THE HIGHWAY
 SALA LEK PRAM. THE GOVERNMENT APPARENTLY
 DOES NOT INTEND TO MAKE ANY MAJOR EFFORT TO REOPEN THE ROAD UNTIL
 EARLY NEXT YEAR.

ANOTHER MILITARY REVERSE OCCURRED ON 3 NOVEMBER, WHEN THE COM-
 MUNISTS DROVE GOVERNMENT UNITS OUT OF TRAM KHAR, 25 MILES SOUTH-
 WEST OF PHNOM PENH ON ROUTE 3. TRAM KHAR HAD BEEN ISOLATED AND
 UNDER PRESSURE FOR ALMOST TWO MONTHS. THERE WERE BETWEEN 1,200 AND

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1,400 TROOPS AND ABOUT 3,000 CIVILIANS AT TRAM KHNAR, AND ONLY A FEW

OF THESE HAVE MADE THEIR WAY BACK TO FRIENDLY LINES NEAR ROUTE 4.

ON 7 NOVEMBER

THE TOWN OF SRANG WAS EVACUATED. THERE WERE 700 TROOPS

AND 4,000 CIVILIANS AT SRANG--THE REMAINING GOVERNMENT ENCLAVE IN

THIS AREA. ALTHOUGH NEITHER TRAM KHNAR NOR SRANG ARE IMPORTANT

TACTICALLY, THEIR LOSS IS BOUND TO HAVE SOME DEMORALIZING EFFECT ON

THE CAMBODIAN ARMY.

CLOSER TO PHNOM PENH, CAMBODIAN ARMY UNITS HAVE ERASED RECENT COMMUNIST GAINS ON THE EAST BANK OF THE MEKONG RIVER BY RETAKING SEVERAL VILLAGES WITHIN TEN MILES OF THE CAPITAL. THE COMMUNISTS, HOWEVER, ARE CONTINUING TO HARASS VIHEAR SUOR, THE GOVERNMENT'S MAIN GARRISON IN THIS AREA. ELSEWHERE IN THE PHNOM PENH REGION, GOVERNMENT OPERATIONS TO RETAKE GROUND ALONG THE CAPITAL'S SOUTHERN FRONT BETWEEN ROUTES 2 AND 3 ARE STILL STALLED.

MEANWHILE, THE KHMER COMMUNISTS CONTINUE TO CALL FOR AN ALL-OUT MILITARY EFFORT DURING THE FORTHCOMING DRY SEASON. IN A STATEMENT ISSUED ON 3 NOVEMBER, SIHANOUK'S IN-COUNTRY "DEFENSE MINISTER," KHIEV SAMPHAN, CALLED FOR ATTACKS IN "AREAS SURROUNDING PHNOM PENH"

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AND AGAINST OUTLYING PROVINCIAL CAPITALS AS WELL AS INTENSIFIED INTERDICTION EFFORTS ALONG THE MEKONG RIVER AND AGAINST PHNOM PENH'S OVERLAND SUPPLY ROUTES. HE ALSO EMPHASIZED THAT THE INSURGENTS WERE "DETERMINED TO HOLD THEIR DESTINY IN THEIR OWN HANDS" AND "TO WAGE THE STRUGGLE TO THE END WITHOUT COMPROMISE." {SECRET}

2. LAOS: THE GOVERNMENT HAS EDGED CLOSER TOWARD IMPLEMENTATION OF THE PEACE AGREEMENT, BUT A NUMBER OF OBSTACLES REMAIN.

ILLEGIB

ON 6 NOVEMBER THE NATIONAL ASSEMBLY PASSED A RESOLUTION GENERALLY SUPPORTING THE PEACE AGREEMENTS AND THE PRINCIPLE OF A NEW COALITION GOVERNMENT. THE RESOLUTION IS A GOOD DEAL LESS THAN A RINGING ENDORSEMENT, BUT PRIME MINISTER SOUVANNA WILL NO DOUBT INTERPRET IT AS FULFILLING THE CONSTITUTIONAL REQUIREMENT OF HAVING ASSEMBLY APPROVAL BEFORE A NEW COALITION GOVERNMENT CAN BE INVESTED BY THE KING.

//ALTHOUGH THE ASSEMBLY ADJOURNED ON 7 NOVEMBER AND WOULD NOT NORMALLY RECONVENE UNTIL NEXT SPRING, SOUVANNA'S PROBLEMS WITH THE ASSEMBLY MAY NOT BE OVER. THE 6 NOVEMBER RESOLUTION CALLS FOR CONTINUED CONSULTATION BETWEEN SOUVANNA AND THE ASSEMBLY. SOME

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DEPUTIES CLEARLY HOPE TO USE THE RESOLUTION TO PROMOTE THEIR OWN
AMBITIONS FOR A PLACE IN THE NEW GOVERNMENT, BUT SOUVANNA MAY NOT SEE
THINGS THEIR WAY. WITH THE KING'S BACKING, SOUVANNA CAN CONSTITUTIONALLY
DO WHAT HE WANTS. THE DEPUTIES COULD STILL CAUSE HIM TROUBLE
IF THEY TAKE THEIR COMPLAINTS TO SOME OF THE TOP MILITARY LEADERS WHO
ARE ALREADY ANNOYED WITH SOUVANNA'S UNILATERAL DEALINGS WITH THE LAO
COMMUNISTS.// {CONFIDENTIAL}

83. CHINA-PHILIPPINES: ACCORDING TO THE MANILA PRESS, THE PHILIPPINES LATER THIS MONTH WILL DISCUSS WITH A CHINESE TRADE DELEGATION PEKING'S OFFER TO SUPPLY CRUDE OIL. PHILIPPINE OFFICIALS FEAR THAT A SEVERE OIL SHORTAGE WILL RESULT FROM DELIVERY CUTBACKS RANGING FROM 12 TO 34 PERCENT RECENTLY ANNOUNCED BY US OIL COMPANIES. THESE COMPANIES SUPPLY THE PHILIPPINES WITH ALMOST ITS ENTIRE ANNUAL REQUIREMENT OF ABOUT 9 MILLION METRIC TONS OF PETROLEUM. ATTEMPTS TO PURCHASE OIL DIRECTLY FROM MIDDLE EASTERN COUNTRIES HAVE BEEN INCONCLUSIVE, AND MANILA DOES NOT EXPECT CURRENT NEGOTIATIONS WITH INDONESIA TO RESULT IN ANY

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SIGNIFICANT QUANTITIES.

IF THE CHINESE OFFER WAS INDEED MADE, IT PROBABLY INVOLVED ONLY TOKEN AMOUNTS OF OIL. PEKING IS NOT KNOWN TO HAVE EXPORTED OIL PREVIOUSLY TO NON-COMMUNIST DEVELOPING COUNTRIES, ALTHOUGH IT MAY HAVE RECENTLY DISCUSSED SUCH AN ARRANGEMENT WITH BANGKOK. AS A FRIENDLY GESTURE, THE CHINESE HAVE SOLD SMALL QUANTITIES OF RICE AT BELOW-MARKET PRICES TO SEVERAL SOUTHEAST ASIAN STATES WITH WHOM PEKING IS SEEKING CLOSER POLITICAL TIES.

CHINA HERETOFORE HAS SEEMED CONTENT WITH THE SLOW PACE OF RAPPROCHEMENT WITH MANILA. RECENT DEVELOPMENTS, INCLUDING THE VISIT OF A SOVIET TRADE MISSION TO MANILA AND DIFFICULTIES ENCOUNTERED BY PEKING IN NORMALIZING ITS RELATIONS WITH THAILAND, MALAYSIA, AND INDONESIA, MAY HAVE PROMPTED CHINA'S DECISION TO SEND A TRADE DELEGATION AT THIS TIME.

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84. //NATIONALIST CHINA; TAIPEI APPARENTLY IS STILL CON-
 sidering plans to construct a nuclear fuels reprocessing plant.//

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THE NATIONALISTS CONTRACTED SOMETIME PRIOR TO MID-OCTOBER WITH A FRENCH COMPANY TO PREPARE ARCHITECTURAL AND ENGINEERING PLANS FOR THE PROPOSED PLANT. THE PLANT OSTENSIBLY WOULD BE USED TO REPROCESS POWER REACTOR FUEL, BUT IT COULD ALSO REPROCESS THE IRRADIATED FUEL FROM TAIWAN'S HEAVY WATER RESEARCH REACTOR. THE REACTOR, WHICH HAS BEEN OPERATIONAL SINCE EARLY THIS YEAR, IS CAPABLE OF PRODUCING ENOUGH WEAPONS-GRADE PLUTONIUM ANNUALLY FOR ONE OR TWO LOW-YIELD WEAPONS. THE REACTOR, HOWEVER, IS STILL UNDER THE IAEA SAFEGUARDS, WHICH PRECLUDE THE USE OF IRRADIATED FUEL FOR NUCLEAR WEAPONS.//

//CONSTRUCTION OF THE REPROCESSING PLANT MAY TAKE THREE OR FOUR YEARS, BUT ONCE BUILT, IT WOULD BE A SIGNIFICANT STEP BY TAIPEI IN DEVELOPING THE CAPABILITY TO BUILD A NUCLEAR DEVICE. {SECRET}

5. ■ ARAB STATES - ISRAEL: CEASE-FIRE VIOLATIONS
 WERE REPORTED FROM BOTH FRONTS ON 6 NOVEMBER.

DAMASCUS CHARGED THAT ISRAELI AIRCRAFT ATTACKED

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SYRIAN POSITIONS YESTERDAY MORNING IN THE CENTRAL AND SOUTHERN SECTORS OF THE FRONT, USING WHAT THE SYRIANS DESCRIBED AS SHRIKE MISSILES; THE SHRIKE IS A US MISSILE USED TO DESTROY RADARS. THE SYRIANS CLAIM TO HAVE REPELLED THE ATTACKS, WHILE AN ISRAELI SPOKESMAN CONTENDED HE HAD "NO INFORMATION" ON THEM. THE ATTACKS CANNOT BE CONFIRMED. THE SYRIAN FRONT HAS BEEN RELATIVELY QUIET SINCE THE CEASE-FIRE, AND THIS ATTACK IS THE FIRST MAJOR VIOLATION THUS FAR REPORTED.

ON THE EGYPTIAN FRONT, AN ISRAELI MILITARY SPOKESMAN REPORTED ONE MINOR INCIDENT IN THE SECOND ARMY SECTOR YESTERDAY AND TWO OTHERS IN THE THIRD ARMY AREA. ACCORDING TO THE ISRAELIS, THE EGYPTIANS INITIATED ALL THREE INCIDENTS BUT BROKE CONTACT WHEN THE ISRAELIS OPENED FIRE. NO CASUALTIES WERE REPORTED. THE ISRAELIS HAVE AGREED TO PERMIT AN ADDITIONAL 50 TRUCKS WITH NONMILITARY SUPPLIES TO PASS THROUGH THEIR LINES TO THE ENCIRCLED

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EGYPTIAN THIRD ARMY.

ISRAEL ANNOUNCED ON 6 OCTOBER THAT 1,854 ISRAELI SOLDIERS HAD BEEN KILLED DURING THE WAR, AND THAT AN ALMOST EQUAL NUMBER OF WOUNDED WERE STILL HOSPITALIZED. THE ISRAELIS PREVIOUSLY HAD NOT DISCLOSED CASUALTY TOTALS, EXCEPT FOR AN ANNOUNCEMENT ON 15 OCTOBER THAT 656 SOLDIERS HAD BEEN KILLED IN THE FIRST EIGHT DAYS OF FIGHTING. WHILE THE PUBLIC HAS SUSPECTED HEAVY CASUALTIES, THESE FIGURES--THREE TIMES THE TOTAL DURING THE 1967 WAR--WILL BE A SHOCK IN CASUALTY-SENSITIVE ISRAEL. THE FIGURES COULD HAVE A SOBERING EFFECT ON THOSE FAVORING A RENEWAL OF THE WAR, AND PRIME MINISTER MEIR MAY BE TRYING TO PREPARE THE PUBLIC FOR SOME ISRAELI CONCESSIONS.

AT THE UN, THERE IS GROWING PRESSURE FOR A FORMAL MEETING OF THE SECURITY COUNCIL--POSSIBLY AS EARLY AS 7 NOVEMBER--ON ISRAEL'S FAILURE TO PULL BACK TO THE CEASE-FIRE LINES OF 22 OCTOBER. THE NONALIGNED

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STATES, PARTICULARLY KENYA, SEEM TO BE THE CHIEF
 AGITATORS FOR A PUBLIC SESSION. //MOVEMENT TOWARD A
 COUNCIL MEETING IS NO DOUBT INTENDED TO BRING PRES-
 SURE ON THE US. THE NONALIGNED STATES USED THIS
 TACTIC BEFORE THE CEASE-FIRE AND ARE APPARENTLY EM-
 PLOYING IT NOW TO UNDERLINE THE ARAB MESSAGE THAT
 THERE MUST BE SOME POSITIVE DEVELOPMENTS FROM SEC-
 RETARY KISSINGER'S MIDDLE EAST CONSULTATIONS.//

DIPLOMATIC ACTIVITY IS INTENSIFYING AS PLANS GO
 FORWARD FOR TWO SUMMIT CONFERENCES INVOLVING THE
 ARAB COUNTRIES. THE SEPARATE TRAVELS OF PRESIDENTS
 QADHAFI AND BOUMEDIENE IN RECENT DAYS WERE PROBABLY
 INTENDED IN PART TO CONSOLIDATE PLANS FOR THE ARAB
 SUMMIT CONFERENCE WHICH QADHAFI IS URGING AND BOUME-
 DIENE MAY HOST IN THE NEAR FUTURE. IN ADDITION,
 BOUMEDIENE'S CALL FOR A SUMMIT MEETING OF ORGANIZATION
 OF AFRICAN UNITY COUNTRIES HAS BEEN ANSWERED FAVOR-
 ABLY BY ALL ARAB MEMBER STATES AND SEVERAL KEY AF-

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RICAN NATIONS; BOUMEDIENE MAY HOPE TO HOLD THIS CON-
 FERENCE AS WELL IN ALGIERS IMMEDIATELY FOLLOWING THE
 ARAB SUMMIT.

//THE FOREIGN MINISTERS OF THE NINE EC COUNTRIES,
 MEETING IN BRUSSELS, ISSUED A JOINT DECLARATION ON
 THE MIDDLE EAST ON 6 NOVEMBER THAT LEANS SLIGHTLY TOWARD
 THE ARAB SIDE. THE DECLARATION CALLS ON THE FORCES
 OF BOTH SIDES TO RETURN IMMEDIATELY TO POSITIONS
 OCCUPIED ON 22 OCTOBER, AND URGES THAT NEGOTIATIONS
 TAKE PLACE WITHIN THE UN FRAMEWORK. THE STATEMENT
 DID NOT, HOWEVER, CHARGE BRITAIN AND FRANCE, AS SE-
 CURITY COUNCIL PERMANENT MEMBERS, WITH REPRESENTING
 THE EC NINE, PROBABLY BECAUSE THE TWO ARE MORE PRO-
 ARAB THAN MANY OF THE OTHER EC MEMBERS. " {SECRET} E-2 IMPDET H

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MIDDLE EAST AFRICA BRIEF 068.

ITEMS MARKED & HAVE BEEN COORDINATED WITH THE DEPARTMENTS OF
 STATE AND DEFENSE.

1. ARAB STATES - ISRAEL: CEASE-FIRE VIOLATIONS
 WERE REPORTED FROM BOTH FRONTS ON 6 NOVEMBER.

DAMASCUS CHARGED THAT ISRAELI AIRCRAFT ATTACKED
 SYRIAN POSITIONS YESTERDAY MORNING IN THE CENTRAL AND
 SOUTHERN SECTORS OF THE FRONT, USING WHAT THE SYRIANS
 DESCRIBED AS SHRIKE MISSILES; THE SHRIKE IS A US MIS-
 SILE USED TO DESTROY RADARS. THE SYRIANS CLAIM TO
 HAVE REPELLED THE ATTACKS, WHILE AN ISRAELI SPOKESMAN
 CONTENDED HE HAD "NO INFORMATION" ON THEM. THE AT-
 TACKS CANNOT BE CONFIRMED. THE SYRIAN
 FRONT HAS BEEN RELATIVELY QUIET SINCE THE CEASE-FIRE,
 AND THIS ATTACK IS THE FIRST MAJOR VIOLATION THUS FAR
 REPORTED.

ON THE EGYPTIAN FRONT, AN ISRAELI MILITARY SPOKES-
 MAN REPORTED ONE MINOR INCIDENT IN THE SECOND ARMY

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SECTION YESTERDAY AND TWO OTHERS IN THE THIRD ARMY AREA.
 ACCORDING TO THE ISRAELIS, THE EGYPTIANS INITIATED ALL
 THREE INCIDENTS BUT BROKE CONTACT WHEN THE ISRAELIS
 OPENED FIRE. NO CASUALTIES WERE REPORTED. THE ISRAELIS HAVE
 AGREED TO PERMIT AN ADDITIONAL 50 TRUCKS WITH NONMILITARY
 SUPPLIES TO PASS THROUGH THEIR LINES TO THE ENCIRCLED
 EGYPTIAN THIRD ARMY.

ISRAEL ANNOUNCED ON 6 OCTOBER THAT 1,854 ISRAELI
 SOLDIERS HAD BEEN KILLED DURING THE WAR, AND THAT AN
 ALMOST EQUAL NUMBER OF WOUNDED WERE STILL HOSPITALIZED.
 THE ISRAELIS PREVIOUSLY HAD NOT DISCLOSED CASUALTY
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 656 SOLDIERS HAD BEEN KILLED IN THE FIRST EIGHT DAYS
 OF FIGHTING. WHILE THE PUBLIC HAS SUSPECTED HEAVY
 CASUALTIES, THESE FIGURES--THREE TIMES THE TOTAL
 DURING THE 1967 WAR--WILL BE A SHOCK IN CASUALTY-
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PRIME MINISTER MEIR MAY BE TRYING TO PREPARE THE PUBLIC FOR SOME ISRAELI CONCESSIONS.

AT THE UN, THERE IS GROWING PRESSURE FOR A FORMAL MEETING OF THE SECURITY COUNCIL--POSSIBLY AS EARLY AS 7 NOVEMBER--ON ISRAEL'S FAILURE TO PULL BACK TO THE CEASE-FIRE LINES OF 22 OCTOBER. THE NONALIGNED STATES, PARTICULARLY KENYA, SEEM TO BE THE CHIEF AGITATORS FOR A PUBLIC SESSION. //MOVEMENT TOWARD A COUNCIL MEETING IS NO DOUBT INTENDED TO BRING PRESSURE ON THE US. THE NONALIGNED STATES USED THIS TACTIC BEFORE THE CEASE-FIRE AND ARE APPARENTLY EMPLOYING IT NOW TO UNDERLINE THE ARAB MESSAGE THAT THERE MUST BE SOME POSITIVE DEVELOPMENTS FROM SECRETARY KISSINGER'S MIDDLE EAST CONSULTATIONS.//

DIPLOMATIC ACTIVITY IS INTENSIFYING AS PLANS GO FORWARD FOR TWO SUMMIT CONFERENCES INVOLVING THE ARAB COUNTRIES. THE SEPARATE TRAVELS OF PRESIDENTS QADHAFI AND BOUMEDIENE IN RECENT DAYS WERE PROBABLY

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INTENDED IN PART TO CONSOLIDATE PLANS FOR THE ARAB SUMMIT CONFERENCE WHICH QADHAFI IS URGING AND BOUMEDIENE MAY HOST IN THE NEAR FUTURE. IN ADDITION, BOUMEDIENE'S CALL FOR A SUMMIT MEETING OF ORGANIZATION OF AFRICAN UNITY COUNTRIES HAS BEEN ANSWERED FAVORABLY BY ALL ARAB MEMBER STATES AND SEVERAL KEY AFRICAN NATIONS; BOUMEDIENE MAY HOPE TO HOLD THIS CONFERENCE AS WELL IN ALGIERS IMMEDIATELY FOLLOWING THE ARAB SUMMIT.

//THE FOREIGN MINISTERS OF THE NINE EC COUNTRIES, MEETING IN BRUSSELS, ISSUED A JOINT DECLARATION ON THE MIDDLE EAST ON 6 NOVEMBER THAT LEANS SLIGHTLY TOWARD THE ARAB SIDE. THE DECLARATION CALLS ON THE FORCES OF BOTH SIDES TO RETURN IMMEDIATELY TO POSITIONS OCCUPIED ON 22 OCTOBER, AND URGES THAT NEGOTIATIONS TAKE PLACE WITHIN THE UN FRAMEWORK. THE STATEMENT DID NOT, HOWEVER, CHARGE BRITAIN AND FRANCE, AS SECURITY COUNCIL PERMANENT MEMBERS, WITH REPRESENTING

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THE EC NINE, PROBABLY BECAUSE THE TWO ARE MORE PRO-
 ILLEGIB ILLEGIB

ARAB THAN MANY OF THE OTHER EC MEMBERS. {SECRET} [REDACTED]

2. TURKEY: THE REFUSAL OF THE RIGHT-WING NATIONAL SALVATION
 PARTY TO JOIN A GOVERNMENT LED BY REPUBLICAN PEOPLES PARTY LEADER
 ECEVIT APPARENTLY ENDS ECEVIT'S HOPES OF FORMING A COALITION GOVERN-
 MENT. HE HAS STATED PUBLICLY THAT THERE IS NO POSSIBILITY OF A
 COALITION WITH ANOTHER PARTY.

THE LEFT-OF-CENTER REPUBLICAN PEOPLES PARTY {RPP} WHICH WON A
 PLURALITY IN LAST MONTH'S ELECTIONS, HAD BEEN TURNED DOWN EARLIER BY
 THE OTHER PARTIES. IT HAD BEEN NEGOTIATING WITH THE SALVATION PARTY
 {NSP} SINCE 27 OCTOBER, WHEN ECEVIT WAS DESIGNATED PRIME MINISTER
 AND ASKED TO FORM A GOVERNMENT. THE NSP'S LETTER TO ECEVIT RE-
 FUSING THE COALITION, WHICH WAS READ TO THE PRESS ~~YESTERDAY~~ DID
 NOT OUTLINE THE REASONS FOR REFUSAL. [REDACTED] HAVE INDICATED,
 HOWEVER, THAT THE TWO PARTIES COULD NOT AGREE ON THE ALLOCATION OF
 CABINET POSTS, ESPECIALLY THE KEY INTERIOR MINISTRY. ■//

//PERHAPS MORE IMPORTANT, NSP LEADER ERBAKAN APPARENTLY HAD
 TROUBLE ENFORCING DISCIPLINE WITHIN HIS OWN PARTY; 25 OF HIS

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DEPUTIES REPORTEDLY THREATENED TO DEFECT IF THEIR PARTY AGREED TO ENTER A COALITION WITH THE RPP. A NUMBER OF THE NEWLY ELECTED NSP DEPUTIES ARE MUSLIM RELIGIOUS LEADERS WHO PROBABLY WERE UNEASY ABOUT AN ALLIANCE WITH THE MODERNIST, SECULAR RPP. NSP PROVINCIAL LEADERS MAY ALSO HAVE BEEN CONCERNED BY THEIR VULNERABILITY TO CRITICISM FROM THE RIGHT IF THEY HELPED THE RPP FORM A GOVERNMENT. ~~AN INDICATION OF THE TROUBLE ERBAKAN WAS IN WITHIN HIS OWN PARTY LAST WEEK WAS HIS LAST DITCH ATTEMPT TO ENTICE JUSTICE PARTY LEADER DEMIREL INTO A RIGHT-WING COALITION; DEMIREL REFUSED.~~//

THERE ARE NOW A WIDE RANGE OF ALTERNATIVES. SOME OF THEM ARE:

--ECEVIT HEADS A MINORITY GOVERNMENT; SUCH A GOVERNMENT, WHICH ECEVIT HAS DESCRIBED AS UNDESIRABLE BUT WHICH HE MIGHT BE WILLING TO TRY, WOULD HAVE A DIFFICULT TIME GETTING ANY MEASURES THROUGH PARLIAMENT;

--ECEVIT STEPS DOWN AS FORMATEUR AND A LEADER FROM THE CENTER OR RIGHT IS DESIGNATED TO FORM A GOVERNMENT;

--AN "ABOVE PARTIES" GOVERNMENT MODELED AFTER THE REGIME OF THE LAST TWO YEARS; THIS WAY OUT MAY BECOME MORE LIKELY AS TIME PASSES

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WITH NO GOVERNMENT FORMED;

ILLEGIB

--A PROLONGED POLITICAL CRISIS MIGHT

~~RECEIVED ON THE 21 NOV 73~~ {SECRET} E-2 IMPDET

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EUROPEAN BRIEF 068.

ITEMS MARKED & HAVE BEEN COORDINATED WITH THE DEPARTMENTS OF STATE AND DEFENSE.

U. USSR: THE KEYNOTE SPEECH AT THE 6 NOVEMBER OCTOBER ANNIVERSARY CELEBRATIONS IN MOSCOW WAS MOST NOTEWORTHY FOR ITS //RESTRAINED TREATMENT OF SOVIET RELATIONS WITH THE US AND FOR //THE ACCOLADES GIVEN TO PARTY CHIEF BREZHNEV.

TRADITIONALLY AN OCCASION FOR MARKING SOVIET SUCCESSES, THE SPEECH DELIVERED YESTERDAY BY SENIOR POLITBURO MEMBER ANDREY KIRILENKO WAS NO EXCEPTION. KIRILENKO SURVEYED THE WORLD SITUATION AS IT HAS DEVELOPED OVER THE PAST YEAR, DRAWING SPECIAL ATTENTION TO MOSCOW'S POLICY OF DETENTE AND TO BREZHNEV'S PERSONAL ROLE IN THE FORMULATION AND IMPLEMENTATION OF THAT POLICY. //ACCORDING TO KIRILENKO, "PROMISING SHIFTS" HAVE OCCURRED IN THE POLITICAL SITUATION IN EUROPE, MOST NOTABLY IN MOSCOW'S RELATIONS WITH FRANCE.

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WEST GERMANY, AND BRITAIN, AND THE OUTLOOK IS FOR FURTHER IMPROVEMENT. //AMONG HIS MANY REFERENCES TO THE SOVIET PARTY LEADER, KIRILENKO SAID THAT BREZHNEV'S CONTRIBUTION TO DETENTE IN EUROPE AND IN THE WORLD AT LARGE IS "UNIVERSALLY ACKNOWLEDGED."

//KIRILENKO'S TREATMENT OF SOVIET RELATIONS WITH THE US WAS GENERALLY POSITIVE, BUT REFLECTED STRAINS BROUGHT ABOUT BY DEVELOPMENTS IN THE MIDDLE EAST CRISIS. HE SAID THAT THE USSR ATTACHES "MUCH IMPORTANCE" TO RELATIONS WITH THE US, BUT HE MODIFIED MOSCOW'S APPRECIATION OF ACCOMPLISHMENTS OVER THE PAST TWO YEARS BY ASSERTING THAT DEVELOPMENTS ARE ONLY MOVING "IN THE DIRECTION" OF DETENTE. SIMILARLY, HE CITED THE MAJOR DOCUMENTS OF THE MOSCOW AND WASHINGTON SUMMITS AND SOVIET ADHERENCE TO THEM, BUT ALLOWED AS HOW THE US WAS ALSO EXPECTED TO ADHERE TO THE SPIRIT AND THE LETTER OF THOSE AGREEMENTS.//

KIRILENKO'S REVIEW OF THE SITUATION IN THE MID-

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DLE EAST WAS FAIRLY RELAXED, ALTHOUGH IT CONTAINED
 CUSTOMARY ATTACKS AGAINST ISRAEL. HE MAINTAINED THAT
 ISRAELI FORCES MUST BE WITHDRAWN TO POSITIONS OC-
 CUPIED AT THE TIME OF THE CEASE-FIRE OF 22 OCTOBER,
 AND SAID THEIR WITHDRAWAL IS AN "URGENT NECESSITY"
 AND A "FIRST STEP" TOWARD SETTLEMENT OF THE CONFLICT.
 HIS TREATMENT OF THE MIDDLE EAST WAS HIGHLIGHTED BY
 THE ASSERTION THAT THE PROSPECTS FOR STABLE PEACE
 IN THE AREA ARE BETTER NOW THAN EVER BEFORE.

HIS DISCUSSION OF THE USSR'S DOMESTIC SITUATION
 CONTAINED HIGH PRAISE FOR RECENT ACCOMPLISHMENTS AND
 HELD OUT PROMISE FOR FURTHER ACHIEVEMENTS. HE RE-
 PEATED BREZHNEV'S RECENT CLAIM OF A RECORD SOVIET
 GRAIN HARVEST, AND WENT ON TO ATTRIBUTE THIS SUCCESS
 SPECIFICALLY TO THE POLICIES INITIATED BY BREZHNEV
 EIGHT YEARS AGO. IN KEEPING WITH HIS GENERALLY UP-
 BEAT PRESENTATION, KIRILENKO SAID THAT THE PROSPECTS
 FOR FULFILLING THE MAIN INDICES OF THE FIVE-YEAR

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PLAN ARE GOOD, AND THAT THE REGIME WILL CONTINUE TO DEVOTE PRIMARY ATTENTION TO IMPROVING THE STANDARD OF LIVING OF THE SOVIET POPULATIONS. {CONFIDENTIAL}

2. //EC-MIDDLE EAST: THIS WEEK'S AGREEMENT OF THE EC NINE ON A GENERALLY PRO-ARAB MIDDLE EAST DECLARATION MAY HAVE STEMMED IN PART FROM A BELIEF THAT IT WOULD EASE OIL PROCUREMENT FOR ALL EUROPE, INCLUDING THE DUTCH.//

//DURING EC DISCUSSIONS OF THE ARAB EMBARGO OF OIL SUPPLIES TO THE NETHERLANDS AND CUTS ELSEWHERE, THE BRITISH AND THE FRENCH REPORTEDLY PRESSED THE DUTCH--WHO HAD THE SUPPORT OF THE DANES, BELGIANS, AND LUXEMBOURGERS--TO ABANDON THEIR CALL FOR COMMUNITY SOLIDARITY ON OIL SUPPLIES. ACCORDING TO THE ~~UNIDENTIFIED~~ ISRAELI AMBASSADOR IN BRUSSELS, THE FRENCH GAVE "ASSURANCES" THAT THE ARABS, IN RETURN FOR THE PROPOSED DECLARATION, WOULD SEE TO ■■IT THAT EUROPE, INCLUDING THE DUTCH, WOULD NOT LACK FOR OIL.■■//

//THE ■■■"ASSURANCES" COULD BE ARAB ACQUIESCENCE IN SOME DEGREE OF DE FACTO HELP FOR THE DUTCH BY THE COMMUNITY. EC COMMISSIONER FOR ENERGY SIMONET BELIEVES THAT SUCH AID WILL BE FORTHCOMING.//

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//THE PRO-ARAB SLANT OF THE NINE'S DECLARATION IS EVIDENT IN THE CALL FOR A RETURN TO POSITIONS OCCUPIED ON 22 OCTOBER, WHICH APPARENTLY MAKES WITHDRAWAL A PREREQUISITE FOR SETTLEMENT OF THE PRISONER OF WAR ISSUE. IN ADDITION, THE REFERENCE TO THE "LEGITIMATE RIGHTS OF THE PALESTINIANS" GOES BEYOND THE LANGUAGE OF SECURITY COUNCIL RESOLUTION 242.//

//INITIAL ARAB REACTION TO THE EC STATEMENT HAS BEEN FAVORABLE. A LEADING CAIRO NEWSPAPER HAS SAID THE EC POSITION WILL HELP TO BRING PRESSURE ON ISRAEL. THE PALESTINIAN NEWS AGENCY DESCRIBED THE STATEMENT AS INDISPUTABLY A STEP ON THE PATH TO UNDERSTANDING THE PALESTINIAN CAUSE.//

//THE ATMOSPHERE AT THE BRUSSELS MEETING WAS REPORTED TO BE TENSE, ESPECIALLY WHEN THE FRENCH PROPOSED THAT THE NINE SEIZE THE OCCASION TO DISSOCIATE THEMSELVES FROM THE US AND ESTABLISH AN INDEPENDENT EUROPEAN POSITION EMBRACING NEUTRALITY ON THE MIDDLE EAST, BOTH WITH RESPECT TO THE SUPER POWERS AND TO ARABS AND ISRAELIS. THE FRENCH OFFERED TO LEAD EUROPE IN THIS NEUTRALITY AND LINKED IT WITH THEIR PROPOSAL TO DEVELOP ALTERNATIVE SOURCES OF ENERGY BY

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CONSTRUCTING A GASEOUS DIFFUSION PLANT TO SUPPLY EUROPE WITH ENRICHED URANIUM. THE PRICE TAG ON THE PROPOSED FACILITY IS ESTIMATED AT \$2 BILLION. THE AMERICAN EMBASSY IN PARIS HAD PREDICTED EARLIER THAT THE FRENCH WOULD "PULL OUT ALL STOPS" IN AN EFFORT TO OBTAIN EUROPEAN PARTICIPATION IN THE FINANCING OF THE PROJECT. AT THE EC COUNCIL MEETING, HOWEVER, THE OTHERS DEMURRED.//

//SIMONET HAS COMMENTED ON THE MARKED DISTRUST OF SOME EUROPEAN OFFICIALS FOR THE US. HE EMPHASIZED HIS OWN SENSE OF URGENCY THAT THE US AND EUROPE SHOULD CONCERT AN ENERGY POLICY BEFORE THE END OF THE YEAR. {SECRET}//

3
81. //EUROPEAN SECURITY CONFERENCE: THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE HAS BEEN UNDER WAY FOR MORE THAN SIX WEEKS BUT STILL HAS NOT BEEN ABLE TO MOVE BEYOND THE MOST GENERAL DISCUSSION OF THE ISSUES. THE COMMITTEES AND SUBCOMMITTEES HAVE BEEN PROCEEDING SO SLOWLY THAT MANY OBSERVERS NOW ARE DOUBTFUL THAT THE CONFERENCE CAN COMPLETE ITS BUSINESS IN EARLY 1974 AS HAD BEEN EXPECTED.//

//THE SOVIETS, WHO DESIRE AN EARLY END TO THE CONFERENCE, HAVE

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BEEN PUSHING THEIR DRAFT ON "PRINCIPLES OF SECURITY" THAT EMPHASIZES THE "INVIOABILITY OF FRONTIERS." THE WEST GERMANS, IN PARTICULAR, OPPOSE THE SOVIET DRAFT. THEY WISH TO LINK THE PRINCIPLE OF INVIOABILITY OF FRONTIERS WITH THE NON-USE OF FORCE IN ORDER TO HOLD OPEN THE POSSIBILITY OF PEACEFUL ADJUSTMENT OF BORDERS AS A NECESSARY PRELUDE TO THE EVENTUAL REUNIFICATION OF THE TWO GERMANYS. SEVERAL DRAFTS DEALING WITH PRINCIPLES OF SECURITY HAVE BEEN CONSIDERED AND SHARPLY CRITICIZED BY ONE SIDE OR THE OTHER. A DRAFT BY YUGOSLAVIA MAY PROVIDE THE BASIS FOR AN EVENTUAL COMPROMISE, ACCORDING TO THE US MISSION IN GENEVA.//

//ONE OF THE MOST CONTROVERSIAL ISSUES HAS INVOLVED "CONFIDENCE-BUILDING MEASURES"--AGREEMENTS TO LIMIT CERTAIN TYPES OF MILITARY ACTIVITY. THE SOVIETS HAVE MAINTAINED A VERY RESTRICTIVE INTERPRETATION OF THESE MEASURES, AND LITTLE PROGRESS HAS BEEN MADE IN RESOLVING DIFFERENCES.//

//A NEAR-STALEMATE HAS DEVELOPED ON ANOTHER CONTROVERSIAL QUESTION: THE FREER MOVEMENT OF PEOPLE AND IDEAS BETWEEN THE TWO BLOCS. THE SOVIETS HAVE BEEN INSISTING THAT SPECIFIC MEASURES MUST AWAIT

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AGREEMENT ON CERTAIN GENERAL PRINCIPLES. THESE PRINCIPLES OF SOV-
 EREIGNTY, NONINTERFERENCE IN THE INTERNAL AFFAIRS OF STATES, AND
 RESPECT FOR INTERNATIONAL LAWS AND CUSTOMS WOULD, IF THE SOVIETS HAD
 THEIR WAY, BE INCLUDED IN A PREAMBLE AND WOULD HAVE THE EFFECT
 OF EMASCULATING THE SPECIFIC MEASURES DESIGNED TO
 BRING ABOUT FREER MOVEMENT.//

//LITTLE PROGRESS HAS BEEN MADE ON THE OTHER MAIN
 TOPIC--ECONOMIC COOPERATION. THE WEST HAD THOUGHT
 THE EASTERN REPRESENTATIVES WOULD BE MAKING DEMANDS
 IN THIS AREA, BUT THUS FAR THEY HAVE NOT DONE SO.
 THE MEMBERS OF THE EUROPEAN COMMUNITY, ALTHOUGH CLAIM-
 ING SPECIAL COMPETENCE IN THE ECONOMIC COOPERATION
 AREA, HAVE NOT BEEN ABLE TO FILL THE VOID BECAUSE OF
 THEIR INABILITY TO AGREE ON A COMMON POSITION.//

//THE NEUTRAL PARTICIPANTS AND ROMANIA HAVE BEEN
 PRESSING HARD FOR A LINK BETWEEN THE SECURITY CONFER-
 ENCE IN GENEVA AND THE FORCE REDUCTION TALKS, WHICH
 BEGAN LAST WEEK IN VIENNA. THE SOVIETS ACTUALLY OP-

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POSE ANY SUCH LINKAGE, BUT PRESUMABLY HAVE BEEN HUMOR-
ING THE NEUTRALS BY SUGGESTING THAT ALL EUROPEAN
STATES COULD PARTICIPATE IN MBFR. SEVERAL OF THE
EASTERN REPRESENTATIVES AT THE VIENNA TALKS ALSO
MENTIONED, IN THEIR OPENING STATEMENTS, THE POSSIBIL-
ITY OF WIDENING THE FORCE REDUCTION FORUM. THE NATO
ALLIES HAVE CONSISTENTLY OPPOSED SUCH MOVES. {CON-
FIDENTIAL }

11. ARAB STATES - ISRAEL: CEASE-FIRE VIOLATIONS
WERE REPORTED FROM BOTH FRONTS ON 6 NOVEMBER.

DAMASCUS CHARGED THAT ISRAELI AIRCRAFT ATTACKED
SYRIAN POSITIONS YESTERDAY MORNING IN THE CENTRAL AND
SOUTHERN SECTORS OF THE FRONT, USING WHAT THE SYRIANS
DESCRIBED AS SHRIKE MISSILES; THE SHRIKE IS A US MIS-
SILE USED TO DESTROY RADARS. THE SYRIANS CLAIM TO
HAVE REPELLED THE ATTACKS, WHILE AN ISRAELI SPOKESMAN
CONTENDED HE HAD "NO INFORMATION" ON THEM. THE AT-
TACKS CANNOT BE CONFIRMED. THE SYRIAN

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FRONT HAS BEEN RELATIVELY QUIET SINCE THE CEASE-FIRE,
AND THIS ATTACK IS THE FIRST MAJOR VIOLATION THUS FAR
REPORTED.

ON THE EGYPTIAN FRONT, AN ISRAELI MILITARY SPOKES-
MAN REPORTED ONE MINOR INCIDENT IN THE SECOND ARMY
SECTOR YESTERDAY AND TWO OTHERS IN THE THIRD ARMY AREA.
ACCORDING TO THE ISRAELIS, THE EGYPTIANS INITIATED ALL
THREE INCIDENTS BUT BROKE CONTACT WHEN THE ISRAELIS
OPENED FIRE. NO CASUALTIES WERE REPORTED. THE ISRAELIS HAVE
AGREED TO PERMIT AN ADDITIONAL 50 TRUCKS WITH NONMILITARY
SUPPLIES TO PASS THROUGH THEIR LINES TO THE ENCIRCLED
EGYPTIAN THIRD ARMY.

ISRAEL ANNOUNCED ON 6 OCTOBER THAT 1,854 ISRAELI
SOLDIERS HAD BEEN KILLED DURING THE WAR, AND THAT AN
ALMOST EQUAL NUMBER OF WOUNDED WERE STILL HOSPITALIZED.
THE ISRAELIS PREVIOUSLY HAD NOT DISCLOSED CASUALTY
TOTALS, EXCEPT FOR AN ANNOUNCEMENT ON 15 OCTOBER THAT
656 SOLDIERS HAD BEEN KILLED IN THE FIRST EIGHT DAYS

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OF FIGHTING. WHILE THE PUBLIC HAS SUSPECTED HEAVY CASUALTIES, THESE FIGURES--THREE TIMES THE TOTAL DURING THE 1967 WAR--WILL BE A SHOCK IN CASUALTY-SENSITIVE ISRAEL. THE FIGURES COULD HAVE A SOBERING EFFECT ON THOSE FAVORING A RENEWAL OF THE WAR, AND PRIME MINISTER MEIR MAY BE TRYING TO PREPARE THE PUBLIC FOR SOME ISRAELI CONCESSIONS.

AT THE UN, THERE IS GROWING PRESSURE FOR A FORMAL MEETING OF THE SECURITY COUNCIL--~~POSSIBLY~~ AS ~~EARLY AS 7 NOVEMBER~~ ON ISRAEL'S FAILURE TO PULL BACK TO THE CEASE-FIRE LINES OF 22 OCTOBER. THE NONALIGNED STATES, PARTICULARLY KENYA, SEEM TO BE THE CHIEF AGITATORS FOR A PUBLIC SESSION. //MOVEMENT TOWARD A COUNCIL MEETING IS NO DOUBT INTENDED TO BRING PRESSURE ON THE US. THE NONALIGNED STATES USED THIS TACTIC BEFORE THE CEASE-FIRE AND ARE APPARENTLY EMPLOYING IT NOW TO UNDERLINE THE ARAB MESSAGE THAT THERE MUST BE SOME POSITIVE DEVELOPMENTS FROM SEC-

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RETARY KISSINGER'S MIDDLE EAST CONSULTATIONS.//

DIPLOMATIC ACTIVITY IS INTENSIFYING AS PLANS GO FORWARD FOR TWO SUMMIT CONFERENCES INVOLVING THE ARAB COUNTRIES. THE SEPARATE TRAVELS OF PRESIDENTS QADHAFI AND BOUMEDIENE IN RECENT DAYS WERE PROBABLY INTENDED IN PART TO CONSOLIDATE PLANS FOR THE ARAB SUMMIT CONFERENCE WHICH QADHAFI IS URGING AND BOUMEDIENE MAY HOST IN THE NEAR FUTURE. IN ADDITION, BOUMEDIENE'S CALL FOR A SUMMIT MEETING OF ORGANIZATION OF AFRICAN UNITY COUNTRIES HAS BEEN ANSWERED FAVORABLY BY ALL ARAB MEMBER STATES AND SEVERAL KEY AFRICAN NATIONS; BOUMEDIENE MAY HOPE TO HOLD THIS CONFERENCE AS WELL IN ALGIERS IMMEDIATELY FOLLOWING THE ARAB SUMMIT.

//THE FOREIGN MINISTERS OF THE NINE EC COUNTRIES, MEETING IN BRUSSELS, ISSUED A JOINT DECLARATION ON THE MIDDLE EAST ON 6 NOVEMBER THAT LEANS SLIGHTLY TOWARD THE ARAB SIDE. THE DECLARATION CALLS ON THE FORCES

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OF BOTH SIDES TO RETURN IMMEDIATELY TO POSITIONS

OCCUPIED ON 22 OCTOBER, AND URGES THAT NEGOTIATIONS

TAKE PLACE WITHIN THE UN FRAMEWORK. THE STATEMENT

DID NOT, HOWEVER, CHARGE BRITAIN AND FRANCE, AS SE-

CURITY COUNCIL PERMANENT MEMBERS, WITH REPRESENTING

THE EC NINE, PROBABLY BECAUSE THE TWO ARE MORE PRO-

ARAB THAN MANY OF THE OTHER EC MEMBERS. // {SECRET} E-2 IMPDETH

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